

# OPEN GOVERNMENT PARTNERSHIP NATIONAL ACTION PLAN

## **SRI LANKA**

#### OPEN GOVERNMENT PARTNERSHIP (OGP) Sri Lanka National Action Plan 2015 to 2017

Affirming that Government of Sri Lanka established in 2015 was elected on a policy platform of which good governance and anti-corruption are foundational and key components, along with political reforms.

Recognizing hence, that there is now, great interest among the international community of nations on Sri Lanka's progress in implementing good governance, anti-corruption and political reforms.

Deciding, to build further on the significant gains and advances made by the Government of Sri Lanka in the area of good governance since January 2015 including through the one hundred (100) day program.

Further recognizing that the good governance program and mandate of 2015 had strong backing from civil society organizations and accordingly civil society is a stakeholder in good governance reforms and that the OGP also has as its essential ethos, a partnership between government and civil society. The OGP process in Sri Lanka is a partnership between government and civil society.

Reiterating Sri Lanka's commitment to the Joint Declaration on Open Government for the Implementation of the 2030 Agenda for Sustainable Development signed during the OGP Global Summit held in Mexico in October 2015.

Accordingly, further to Sri Lanka's submission of its Letter of Intent and endorsing the OGP declaration and committing to its objectives, thereby Sri Lanka became a participating country of the OGP.

The following commitments to promote transparency, accountability and public participation (TAP) in the thematic areas of health, education, Information & communication technology, environment, anti corruption, local government, right to information and women's issues, in a manner which is specific, measurable, relevant and time bound constitute, Sri Lanka's National Action Plan (NAP) for the Open Government Partnership (OGP) for the two year period from 2015 to 2017.

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#### THEME: HEALTH

### Commitment 1: Improving public access to preventive and curative strategies to combat Chronic Kidney Disease

A mysterious chronic kidney disease (CKD) has been killing thousands of Sri Lankans. In 20 years the disease has left more than 20,000 people dead and affected more than 400,000; some villages report it causes as many as 10 deaths a month. For those already affected by this disease, care is often inadequate. The country has just 183 dialysis machines, forcing most villagers to receive less than the three recommended weekly treatments<sup>1</sup>. In the absence of reliable information, fear and rumors are driving thousands to seek desperate measures, including many which are unscientific and spurious. CKD should be viewed like any public health issue where health promotion, prevention, early detection, treatment and rehabilitation principles would apply. The selection of the appropriate strategy depends on the scientific basis, current epidemiology, and plausibility of behavior change where it applies, economic feasibility and political interest. Whilst the Ministry of health being the agency to take lead on Public health can identify the prevention strategic plan, its implementation would depend on greater understanding of the public and the efforts of other relevant non health sectors.

A prevention strategic plan has not been developed although some measures have been taken based on strengths of individual advocacy. These interventions have been carried out as intersectoral approaches related to pesticide, fertilizer regulation and provision of safe water. Engaging the public would help decision makers to consolidate and implement more effective prevention strategies to reduce occurrence of CKD.

The other pressing concern of the ministry of health has been to expand services for dialysis for those affected with CKD. There is no reliable information available to those affected and citizens at large on availability of dialysis machines and medicines in public hospitals.

**Responsible Agency:** Ministry of Health

**Timeline:** July 2016 – July 2018

Improving public access t	to preventive and curative strategies to combat Chronic Kidney Disease			
Lead Agency	Ministry of Health NCD unit and Health Education Bureau, Presidential			
	Task force for CKDu.			
Other Actors	Sarvodaya, Patient's Rights Movement, People's Health Movement (Civil			
	Society), College of Community Physicians of Sri Lanka			
Issues to be Addressed	At the present the public is not aware of prevention, mitigation and coping			
	strategies on CKD, including accessing information on critical medical			
	interventions.			
Main Objective	Increase the level of understanding of public regarding prevention,			
	mitigation and coping with CKD and engage civil society in developing the			

<sup>&</sup>lt;sup>1</sup> The Independent (UK). 18 January 2015

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	prevention plan			
OGP Challenge	Creating Safer Communities. Improving Public Services.			
OGP Principles	Transparency	Accountability	Public Participation	
Milestones to Fulfill the	New or ongoing:	Start Date:	End Date:	
Commitment				
1. Establish a multi-	New		Nov. 2016	
stakeholder forum to draft				
prevention strategic plan and				
recommend changes to health				
policy				
2. Publish key information	New	end Nov	Jan 2017	
related to government's				
measures to combat CKD,				
including list of medical				
facilities and services being				
offered, budget allocated for				
CKD and key policies in				
ministry website and through				
media				
3. Conduct island wide public	New	June 2017	June 2018	
consultations and campaigns				
to disseminate key information				
(no. 2 above)				
4. Institutionalize feedback	New	June 2017	June 2018	
mechanisms in medical				
facilities offering treatment for				
CKD to elicit responses on				
access to, quality of and				
reliability of facilities and				
services.				
5. Publish semi-annual reports	New	Dec 2017	June 2018	
of citizen/user feedback on				
access, quality and reliability				
of facilities and services				
offered on CKD.	_			
Indicator	_	, Peoples Health Movemer	<u> </u>	
	Movement together will take the initiative to designing and implementing			
	the project with greate			
	# of messages finalized.			
	# of public consultations held			
Risks and Assumptions	The pervasive nature of the issue will catalyze government and citizens to			
	respond proactively to the proposed interventions.			

### Commitment 2: Transparent Policy to Provide Safe and Affordable Medicines for All

Essential medical drugs play an important role in preventive, promotive, curative and rehabilitative health care. Sri Lanka is proud to sustain a free and universal healthcare system, which has helped it score high on health indicators for the country (such as life expectancy and utilization of health services). However, there still exist disparities in implementation of this system. Even if medical care is free, if safe and affordable medical drugs are not available to the general public, it will affect people's health in a significantly negative way.

In Sri Lanka, non-availability and shortage of drugs in government hospitals and clinics are having disastrous consequences. The quality and cost of drugs is also a serious problem for the people. This commitment aims to improve national health standards and ensure safe and affordable medicines will be available to all. The appointment of an advisory board to the National Medicinal Drug Regulatory Authority (NMDRA) and collaboration in assessing implementation will also increase government accountability and transparency.

**Responsible Agency:** Ministry of Health

**Timeline:** July 2016 – July 2018

Transparent Policy to Provide Safe and Affordable Medicines for All				
Lead Agency	Ministry of Health, National Medicinal Drug Regulatory Authority (Government), Medical Supplies Division			
Other Actors	Sarvodaya Patient's Rights Movement, People's Health Movement (Civil Society).			
Issues to be Addressed	At the present there is no oversight from civil society of the national health standards and their implementation. There have been many cases of significant price fluctuations, poor quality drugs and non-availability of medication. This policy will address these issues by guaranteeing public oversight of the availability of safe and affordable medications through an advisory board to the National Medicinal Drug Regulatory Authority (NMDRA).			
Main Objective	Increase the level of av medicines in the count	ailability and affordabili ry.	ity of quality essential	
OGP Challenge	Improving health			
OGP Principles	Transparency	Accountability	Public Participation	
Milestones to Fulfill the Commitment	New or ongoing:	Start Date:	End Date:	
1. Appointment of the advisory board to the national medicinal drug regulatory authority (NMDRA) with representation from CSOs/Health Activists	New	July 2016	Sept. 2016	
2. Establish an institutionalized monitoring system to ensure essential drug availability (RMSD, Institution level) with provision for public feedback	Ongoing		Dec 2016	

3. All government hospitals and clinics ensure provision of quality essential medicines at all times and ensure public dissemination of the information through display boards	New	Sept. 2016	June 2018
4. Establish a rating system for private pharmacies that will be based on availability of essential medicines at affordable pricing and make that information public through a web portal	New	August 2016	Jan 2017
5. Public awareness on the rating system for private pharmacies based on availability of essential medicines at an affordable price Indicator	_	Jan 2017 th Movement and Patients	S
	greater public par		_
Risks and Assumptions	NMDRA is properl	y established and functional	l.

#### **Commitment 3: National Health Performance**

Sri Lanka's health sector is largely seen as successful due to its effective public delivery system, which provides both preventive and curative care at low cost<sup>2</sup>. Public healthcare is free for all citizens and accounts for almost all preventive care and most in-patient treatment. However, the public health sector has inadequate capacity, limited access to specialist treatment and inconsistent service standards<sup>3</sup>.

To mitigate some of these challenges, the Health Strategic Master Plan developed by the Government of Sri Lanka has framed a National Health Performance Framework to provide citizens with information regarding health sector effectiveness, efficiency and equity, and empower civil society to play an active role in ensuring that these goals for national health are met at a grassroots level.

Citizens would make use of health performance information in different ways to create a healthy dialogue and voice their interest for health development. Performance information will also be useful to create more awareness on the need for supporting change in health behavior/ supportive policies from other sectors. The availability of such information will be a positive trigger to create this dialogue.

Responsible Agency: Ministry of Health

Timeline: July 2016 – June 2018

Improving public access to preventive and curative strategies to combat Chronic Kidney Disease					
Lead Agency	Ministry of Hea	Ministry of Health			
Other Actors		Sarvodaya, Patient's Rights Movement, People's Health Movement (Civil Society)			
Issues to be Addressed	known/availab oversight from performance m this issue by en	Since the disaggregated health budget is not known/available to the public, there is no oversight from civil society of national health performance measures. This policy will address this issue by ensuring public oversight in setting and achieving national health goals.			
Main Objective	Establish a national health performance framework.				
OGP Challenge	Improving Pub	Improving Public Services (Health)			
OGP Principles	Transparency	Transparency Accountability Public Participation			

<sup>&</sup>lt;sup>2</sup> Ministry of Health Sri Lanka (2016). *Health Strategic Master Plan (2016-2025*).

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<sup>&</sup>lt;sup>3</sup> The Economist Intelligence Unit (2014). *Sri Lanka's Healthcare Challenges* 

Mi	lestones to Fulfill the Commitment	New or ongoing:	Start Date:	End Date:
1.	Ministry of Health to publish detailed health budget and spending information	New	Jan 2017	March 2017
2.	Raise awareness on the National Health Performance Framework (NHPF) through public consultations	New	Sept 2016	Dec 2016
3.	Popularise the NHPF through the Ministry of Health website, newspapers, radio, television, public campaigns and the internet.	New	Jan 2017	June 2017
4.	Citizens will be actively involved in monitoring the implementation of the framework through a public forum on a quarterly basis.	New	Jan 2017	June 2018
5.	Findings and deliberations from the forum to be systematically discussed with government counterparts to ensure follow up actions	New	Jan 2017	June 2018
Inc	licator	This initiative will consist of a joint partnership between the Ministry of Health and active civil society organizations.		
Ris	sks and Assumptions	The framework needs to be updated with time to capture more sensitive and specific indicators as per the country health system requirement.		
		Overall sector performore detail monitorinational performance	ng of health prog	•
		The performance fractions that can health improvement effectively through pempowerment.	n be made by oth which can be mo	ner sectors for obilized

#### THEME: EDUCATION

## Commitment 1: Ensuring transparency and impartiality in teacher recruitment policy and process in Sri Lanka

Sri Lanka faces many challenges with regards to availability and quality of teachers. Each year, teachers are recruited to meet the needs arising from both enrolment increases and teacher attrition. There are over 230,000 teachers in the school system in Sri Lanka– 84 per cent and 16 per cent of them are in provincial and national schools, respectively<sup>4</sup>.

There are two entry paths into public teaching: recruitment by the Provincial Councils; or by the Ministry of Education. Recruitment under both paths is generally based on subject- specific job vacancies. A recent study<sup>5</sup> on public school teacher management in Sri Lanka highlights three trends: "First, the numbers of entrants with a master's degree or higher are small in each of the years, and the numbers of entrants with a GCE ordinary level qualification become negligible after the 1990s. Second, there are large spikes in the numbers of entrants in some years such as 1989, 1990, and 2005, when over 15,000 entered service in each of those years. Third, the ratio of entrants with a GCE advanced level qualification to those with a bachelor's degree varies markedly across the years, from a low of 1:5 in 1985 to a high of 4:1 in 2007 (an average of 3:2 over the entire period). While these patterns are mainly due to formal adjustments in recruitment rules and requirements, some patterns—for example the recruitment spikes in certain years—are arguably due to arbitrary adjustments in recruitment requirements stemming from political considerations".

The report also records instances when rules related to minimum academic qualifications and subject-specific vacancies were relaxed. For example, Provincial Councils at times recruited individuals with GCE advanced level qualifications, rather than university degree holders, to fill critical vacancies in certain subjects or at disadvantaged locations. As political concession, public sector jobs were dispensed to university degree holders during periods when the private labor market was weak. At these times, teacher recruitment was based on total vacancies rather than their subject breakdown, leading to over-recruitment in certain subjects (for example, arts and social science subjects) and under-recruitment in others (for example, science, math, English, and computer literacy).

Under gridding these trends and observations is the lack of transparency in the recruitment and transfer policies.

<sup>&</sup>lt;sup>4</sup> Raju, Dushyanth. 2016. *Public School Teacher Management in Sri Lanka: Issues and Options*. Washington DC.: The World Bank

<sup>&</sup>lt;sup>5</sup> Ibid no. 1 above

**Responsible Agency:** Ministry of Education, Provincial Governments and Viluthu *Timeline:* August 2016 – July 2018

Ensuring transparency and impartial	lity in teacher reci	ruitment policy and p	process in Sri Lanka	
Lead Agency	Ministry of Educa			
Other Actors	Viluthu			
Issues to be Addressed	Lack of transparency regarding teacher appointments and transfers.			
Main Objective	To create an open	and transparent proce	ess on recruitments	
	and postings of te	achers.		
OGP Challenge	Improving public	services. Increasing pu	ıblic integrity. More	
	effectively manag	ing public resources.		
OGP Principles	Transparency	Accountability	Public Participation	
Milestones to Fulfill the	New or ongoing:	Start Date:	End Date:	
Commitment				
1. Ministry of Education to publish and	New	August 2016	Nov 2016	
make transparent criteria and data				
about teacher selection, appointment,				
transfers, and subject selection, on				
Ministry website, newspaper (in all				
languages) and regular circulars. The				
datasets will be made available in open				
data format and hosted in the open				
data portal of government of Sri Lanka.				
2. Ministry of Education to appoint an	New	December 2016	April 2017	
independent review committee				
consisting of government (including				
teachers) and civil society stakeholders				
(including parents) to review the				
process of appointments and subject				
allocation, enhance information sharing				
and publish review recommendations				
in the public domain.  3. Report of the independent review				
committee will be widely disseminated	New	July 2017	June 2018	
in the public domain through ministry				
website, print and visual media and				
consultations with sector CSOs.				
Indicator	The policy will be jointly implemented by the Ministry of			
Indicator	Education in partnership with civil society organizations			
	active in the education sector.			
Risks and Assumptions		sistance from some sec	ctors on making	
- 3			_	
	appointments and postings transparent. However, strong commitment from the ministry coupled with active support			
	from sector CSOs will ensure that the momentum of reforms			
	will be maintained.			

## THEME: INFORMATION AND COMMUNICATION TECHNOLOGY

# Commitment 1: Enhance the services of Government Information Center (GIC- 1919) for Inclusive, Transparent, accountable and Efficient Governance, using ICT as enabler

Bridging the information gap between citizens and government using ICT tools to make the Government more close and open to the citizens through innovative approaches including digital services has become prominent in the recent past across the world. There are many success stories under e-Government initiatives and the citizens' readiness to access and use these services is very conducive for promoting Open Government Partnership across multiple geographic and demographic settings, and delivers many "quick wins" or "low-hanging fruits". In addition to Government taking actions to open up its data and processes to the citizens, these ICT platforms could be productively used for bottom up approaches, i.e. the citizen's feedback to the Government.

The current ICT boost of Sri Lanka, especially the high penetration of connectivity, including internet, and the continually increasing ICT/digital literacy has opened new vistas for citizens' engagement in the governance process. This is further enhanced with high availability of mobile devices and the emergence of various ICT tools/apps to make citizen's life more convenient.

The Government Information Service (GIC – 1919) of Sri Lanka, operates under the Information & Communication Technology Agency of Sri Lanka completes 10 years of service this year (2016). It is one prominent example of citizen – government – private sector engagement that showcases key characteristics of Open Government: inclusiveness, transparency, accountability and efficient governance. The trilingual call center facility and the associated institutional knowledge bases are key components which has made citizens' life much convenient when they seek information on government services and related processes. GIC has been also recognized globally, including in the Global Summit for Information Society (WSIS). The OGP initiative is an opportunity for the Ministry of Telecommunication and Digital Infrastructure and ICTA to enhance it further with the assistance of the Civil Society Organizations, especially Sarvodaya Fusion.

Responsible Agency: Ministry of Telecommunication and Digital Infrastructure

Timeline: July 2016- Dec 2017

Enhance the services of Government Information Center (GIC- 1919) for Inclusive, Transparent, Accountable and Efficient Governance, using ICT as enabler				
Lead Agency	·			
Other Actors	Government	Information and Telecommunication Agency of Sri Lanka		

		(ICTA)			
	Civil Society, Private	Sarvodaya Fusion, Sri Lanka Telecom			m
	Sector				
Issues to be Ado	dressed	1. Information on citizen's services by the			=
		government does not reach citizens promptly			tizens promptly
		2. La	ick of strate	egic approach and	leadership to
		pr	opagate ex	xisting GIC infrastr	ucture build upon its
		ac	hievement	s during the past 1	l0 years.
Main Objective		1. In	crease citiz	zens' awareness of	citizen services
		th	rough the (	GIC–Call centre + v	website + SMS alerts
		sy	stem etc.		
		2. Ef	fectively ar	nd efficient use of	ICT to provide
		go	vernment	information as a p	art of RTI
		СО	mmitment	S	
<b>OGP Challenge</b>		1. No	eed to intro	oduce innovative, o	cost-effective and
		cit	tizen-friend	dly platforms to en	gage both citizens and
		go	vernment	and maximize ben	efits of new and
		en	nerging tec	chnologies.	
		2. Op	otimize gov	vernment's investr	nents on ICT
		in	frastructur	e and citizens' eng	gagement to synergize
		00	GP objectiv	es.	
<b>OGP Principles</b>		Transp	arency	Accountability	Public Participation
Milestones to F	ulfil the Commitment	New or	ongoing:	Start Date:	End Date:
<b>1.</b> Engage the Di	visional Secretariats,	New		Sep 2016	Nov 2016
0 0	entre network to make				
1	f GIC services and assess				
their key needs (	(eg.by "IT Yahamaga" of				
=	n and ICTA's "Smart Social				
Circles"). Produc	ce One Survey report for				
=	and will be made publicly				
available)					
2 Tunining of the	o Chief Inneventive Officers	New		Oct 2016	Dec 2017
_	e Chief Innovative Officers				
	ment agencies to develop				
	wledge bases related to				
-	sessions, 50 CIOs to be				
	ession, covering all key				
	anizations (Ministries, strict Secretariats,				
	•				
	cils and Key Statutory				
<u> </u>	ed, training could be				
=	isional Secretariats and				
Local Authorities	s tooJ				

3. Increase the number of institutions covered under the Government Information Centre (GIC – 1919) Call Centre facility from 194 to 250, also diversifying the services offered through the facility – E.g. Tracking status of requests, personalized email feedback, text messages and social media upon subscription (by 2017, at least 2 additional service per institutions to be introduced with the assistance of ICTA.)	Ongoing Nov 2016 July 20 (GIC is at 10 <sup>th</sup> year of operation)	017
4. Enhance the service platform of the GIC (www.gic.gov.lk) along with updating Citizens' Service Charter Information (produced by each organization in consultation with their internal and external stakeholders to reflect he changes in standard of services) for 10 key services (identified by ICTA using GIC call registries) and SMS facility for citizens	New Sep 2016 Dec 20	016
5. Stocktaking of the improved project with key partners of the Government (MTDI/ICTA/SLT), Trade Union representatives and civil society organizations.	New Oct 2017 Dec 20	17
Indicator  Risks and Assumptions	<ol> <li>By 2018, "GIC-1919" is accessed by at least 30% of the citizens</li> <li>Improve the response/feedback time per query by 20% by January 2018</li> <li>Total No. of knowledge bases and back office processes updated/improved.</li> <li>Number of citizens' complaints on errors and delays (Before, during and after the implementation)</li> <li>Need for a full-time Project Manager to be assigned for the present GIC project of ICTA (#45).</li> <li>Enhancement of key services of GIC should be done with sufficient consultation of citizens</li> <li>Ensure that citizens are adequately aware of the e.Gov services and GIC's role as a facilitator</li> <li>Capacity building of the Call Centre operators at SLT.</li> </ol>	

## Commitment 2: Promote the Open Data Concept and delivering the benefits to Citizens through ICT

The necessity of Open Data for both Government and citizens has been well defined under the OGP. However, the Concept of Open Data is yet to be conveyed to a wide range of stakeholders by the strategic usage of ICT. Further, there is a need to define the boundaries of government's openness, hence a standard mechanism for data classification, which must be mandatorily backed by a government policy directive. The benefits of OGP, in return should reach citizens through innovative ICT tools, as successfully demonstrated by other countries of this partnership.

Responsible Agency: Ministry of Telecommunication and Digital Infrastructure

*Timeline:* July 2016 – July 2018

Promote the Open Data	a Concept and deliv	ering the benefits to	Citizens through ICT		
Lead Agency	Ministry of Telecommunication and Digital Infrastructure				
Other Actors		Information and Telecommunication Agency of Sri Lanka (ICTA) and CSOs involved in ICT			
Issues to be Addressed		portunities to effectivel g the accessibility of the	y access government held e same.		
Main Objective	Promote Open Data benefits using simi	0 1	nd ensure citizens get its		
OGP Challenge	Need to introduce innovative and citizen-friendly platforms to engage both citizens and government and maximize benefits of new and emerging technologies				
OGP Principles	Transparency	Accountability	Public Participation		
Milestones to Fulfill the Commitment	New or ongoing:	Start Date:	End Date:		
1. Revamp website www.data.gov.lk with already available data sets of different government agencies (by ICTA Project #24)	New	Aug 2016	Feb 2017		
2. Survey on citizens' demand on government data sets (through Nenasala/Smart Social Circles)	Ongoing	Aug 2016	July 2018		
3. Open consultation on Data and Services Classification (with Open Data/Data Sharing Policy) based on the draft prepared by ICTA.	Ongoing (but dormant)	Sep 2016	Dec 2016		

4. Enhance the current 89 data sets of various government institutes and increase it to 200 by end of 2016 and 500 by July 2018 (by ICTA)	New	Aug 2016	Dec 2017
Indicator	By 2018 the initia	tive is fully operative.	
Risks and Assumptions	Timely availability of data/feedback from partner organizations  Rapid improvement of digital devices and platforms, so that development should take care of such variations to not to make the solutions inefficient or obsolete.		

#### THEME: ENVIRONMENT

## Commitment 1: Transparent Environmental Decisions: Restoring the Public's Right to Comment on Initial Environmental Examination and Government Accountability on Public Comments

The Initial Environmental Examination (IEE) and Environmental Impact Assessment (EIA) processes were introduced to the National Environmental Act (NEA) by an amendment in 1988 and was implemented since 1993 after the gazetting of the relevant regulations. Both these processes had public participation provisions until an amendment to the NEA in 2000 took away the public's right to comment on IEEs. Until this amendment public comments were called through a notice published in the government gazette and a newspaper in all three languages. As it stands today the public have the right to comment only on EIA reports which is notified through the newspaper only, while IEEs are merely public documents for the purposes of the Evidence Ordinance and are only open for inspection by the public. The decision to approve through both IEEs and EIAs is notified through the newspaper. Without notice to public on the availability of IEEs (as in EIAs), it is most unlikely that the public will get to know of projects that are approved through IEEs.

This is unsatisfactory and discriminatory, especially in respect of projects where the affected public may be residing far away from the Central Environmental Authority (CEA) Registry where such reports are likely to be kept. In addition, since there are no guidelines in the NEA for determining whether a project needs an IEE or an EIA the removal of the public notice and participation provisions in respect of IEE Reports may encourage Project Approving Agencies and developers to opt for the latter in preference to an EIA irrespective of the actual environmental impacts. A civil society provided example is the approval of a mini hydropower project in the Koskulana River bordering the Sinharaja World Heritage Site through an IEE. Public became aware of the project through the media only after the same was approved and damaged caused to the Sinharaja World Heritage Site.

Similarly, the IEE process under the Coast Conservation and Coastal Resources Management Act (CCCRMA) does not provide for public comments in respect of IEEs. An amendment to the CCCRMA in 2011 gives the Director General of CCCRM the discretion to call for an IEE and/or an EIA upon receipt of an application for a development permit for a development activity within the Coastal Zone. The Minister is empowered to prescribe by regulation categories of development activities for which an IEE is not necessary. In order to ensure that environmental impacts are adequately addressed when implementing projects, it is necessary that the IEE process under the CCCRMA is also open for public comments.

In addition to the aforesaid laws the Fauna and Flora Protection Ordinance No.2 of 1937 as amended (FFPO) and the North Western Province Environmental Statute No.12 of 1990 as

amended (NWPES) also provide for the IEE/EIA process. However, unlike the NEA and CCCRMA, the FFPO and the NWPES require that IEEs are open for public comments.

It needs to be stressed that where public law allows comments on IEEs/EIAs, the decision making agencies need to be accountable for the public comments received. In order to ensure the same, the decision-making agency must list the comments received on IEEs and EIAs and indicate whether the comments were addressed or not when arriving at the project approval decision.

#### Therefore, it is proposed that:

- (a) Relevant amendments are made to (i) the NEA and its regulations; and (ii) the CCCRMA, the CCCRMP and regulations to restore/include the public's right to study and comment on IEE Reports before projects are approved; and
- (b) Relevant amendments are made to (i) the NEA and its regulations; (ii) the CCCRMA, the CCCRMP and regulations (iii) the FFPO and its regulations and (iv) the NWPES and its regulations to include provisions ensuring government accountability on public comments on IEEs and EIAs.

**Responsible Agencies:** Ministry of Mahaweli Development and Environment (MMDE), Central Environmental Authority (CEA) and Coast Conservation and Coastal Resource Management Department (CCCRMD), the Department of Wildlife Conservation (DWLC) and the North Western Province Environmental Authority (NWPEA), Sri Lanka and Public Interest Law Foundation (PILF) and other interested NGOs and CSOs.

*Timeline:* July 2016- July 2018

Transparen	Transparent Environmental Decisions: Restoring Public's Right to Comment on IEEs and government accountability on Public Comments'				
Lead Agency Ministry of Mahaweli Development and Environment (MMDE)					
Other Actors Government		Central Environmental Authority (CEA) and Coast Conservation and Coastal Resource Management Department (CCCRMD), the Department of Wildlife Conservation (DWLC) and the North Western Province Environmental Authority (NWPEA),			
	Civil Society, Private Sector	(Sri Lanka and Public Interest Law Foundation (PILF) and other interested NGOs and CSOs.			
Issues to be Addressed		Lack of provisions in the NEA and CCCRMA to include public participation in the IEE process.			
		Lack of government accountability on public comments received on IEEs and EIAs			

Main Objective	Ensuring public participation/transparency in environmental decision making and government accountability on public comments on IEEs and EIAs			
OGP Challenge	accountability, In	Increasing safer communities, Increasing corporate accountability, Increasing Public Integrity, Improving Public Services, More Effectively Managing Public		
OGP Principles	Transparency	Accountability	Public Participation	
Milestones to Fulfil the Commitment	New or ongoing:	Start Date:	End Date:	
National Environmental Act (NEA) Amend	ments			
1. One or two meetings/discussions with the MMDE and CEA to advocate the need for the relevant amendments to the NEA and its regulations.	New	July 2016	Sep 2016	
2. Drafting amendments to the NEA and its regulations to restore provisions on public participation in the IEE process and to ensure government accountability on public comments received on IEEs and EIAs.	New	Sep 2016	Nov 2016	
PILF can assist the MMDE and CEA in this endeavour.				
3. Amendments to NEA and regulations with aforesaid provisions passed by Parliament	New	Nov 2016	Oct 2017	
4. Enforcement of the amendments to NEA and regulations by the CEA	New	Nov 2017		
5. CEA to facilitate the enforcement of the aforesaid amendments to NEA and regulations by strengthening its EIA unit and provincial branches with adequate staff, necessary budgetary allocations and other required facilities	New	July 2017	July 2018	
6. Approx. 03 workshops to creating awareness amongst respective government agencies and public officers on:-	New	Jan 2018	July 2018	
a) the requirement of opening up IEEs for public comments as per the amendment to the NEA and regulations; and				
b) the government accountability provisions.				

		T		
Sta	A) Approx. 04 programmes each on te owned television and radio to create areness amongst the civil society on:  i) the reintroduction of public participation provisions on IEEs as per amendments to the NEA and regulations and how to make effective and responsible comments on the same; and  ii) government accountability	New	Jan 2018	July 2018
(D)	provisions.			
	Dissemination of aforesaid information ough the websites of the <i>MMDE and CEA</i>			
Coa	ast Conservation and Coastal Resources	Management A	Act (CCCRMA) Amenda	ments
1.	One or two meetings/discussions with the MMDE and CCCRMD to advocate the need for the relevant amendments to the CCCRMA, CCCRMP and regulations	New	July 2016	Sep 2016
2.	Drafting amendments to the CCCRMA, CCCRMP and regulations to include provisions on public participation in the IEE process and to ensure government accountability on public comments received on IEEs and EIAs.	New	Sep 2016	Nov 2016
	PILF can assist the CCCRMD in this endeavour.			
3.	Amendments to CCCRMA, CCCRMP and regulations with aforesaid provisions passed by Parliament	New	Nov 2016	Oct 2017
4.	Enforcement of the amendments to CCCRMA, CCCRMP and regulations by the CCCRMD	New	Nov 2016	
5.	CCCRMD to facilitate the enforcement of the aforesaid amendments to CCCRMA, CCCRMP and regulations by strengthening its EIA unit with adequate staff, necessary budgetary allocations and other required facilities	New	July 2017	July 2018
6.	Approx. 03 workshops to creating awareness amongst respective government agencies and public	New	Jan 2018	July 2018

officers on:-			
a) the requirement of opening up IEEs for public comments as per the amendment to the CCCRMA, CCCRMP and regulations; and			
b) the government accountability provisions.			
7. A) Approx. 04 programmes each on State owned television and radio to create awareness amongst the civil society on:	New	Jan 2018	July 2018
i) the introduction of public participation provisions on IEEs as per amendments to the CCCRMA, CCCRMP and regulations and how to make effective and responsible comments on the same; and ii) government accountability provisions.			
B) Dissemination of aforesaid information through the websites of the <i>MMDE</i> and <i>CCCRMD</i>			
Fauna and Flora Protection Ordinance (FF Statute (NWPES) Amendments	PO) and North Wes	tern Province Env	ironmental
1. One or two meetings/discussions each with the DWLC and NWPEA to advocate the need for the relevant amendments to the FFPO and NWPES and its regulations	New	Sep 2016	Nov 2016
2. Drafting amendments to the FFPO and NWPES and its regulations to ensure government accountability on public comments received on IEEs and EIAs.	New	Nov 2016	Jan 2017
PILF can assist the DWLC and NWPEA in this endeavour.			
3. Amendments to FFPO and NWPES and regulations with aforesaid provisions passed by Parliament and the North Western Provincial Council	New	Jan 2017	Nov 2017
4. Enforcement of the amendments to FFPO and NWPES and regulations by the DWLC and the NWPEA	New	Nov 2017	

5. DWLC and the NWPEA to facilitate the enforcement of the aforesaid amendments to the FFPO and the NWPES and regulations by strengthening its EIA units with adequate staff, necessary budgetary	New	Aug 2017	July 2018
allocations and other required facilities  6. Approx. 03 workshops to create awareness amongst respective government agencies and public officers on government	New	Jan 2018	July 2018
accountability provisions.  7. (A) Approx. 04 programmes each on State owned television and radio to create public awareness on the government accountability provisions in the FFPO and	New	Jan 2018	July 2018
NWPES.  (B) Dissemination of aforesaid information through the websites of the DWLC <i>and NWPEA</i>			
Indicator	(i) NEA and regulations amended to reintroduce public participation provisions in the IEE process and to introduce government accountability provisions		
	(ii) CCCRMA, CCCRMP and regulations amended to include public participation provisions in the IEE process and to introduce government accountability provisions		
	(iii)FFPO and NWPES and regulations amended to introduce government accountability provisions		
Risks and Assumptions	<ul> <li>Reluctance of CEA, CCCRMD and other government agencies to bring back/introduce public participation into the IEE process</li> <li>Reluctance of CEA, CCCRMD, DWLC and NWPEA to introduce government accountability provisions</li> <li>Resistance by developers and other investors on bring back/introducing public participation to the IEE process and on introducing government accountability provisions to the laws</li> </ul>		g back/introduce IEE process DWLC and NWPEA countability other investors ublic participation croducing

#### THEME: LOCAL GOVERNMENT

## Commitment 1: Transparent and Accountable Procurement System for Local Authorities in Sri Lanka

Timeline: August 2016- June 2018

Local Authorities are the closest governance entity to citizens providing essential services from "Womb to tomb". The services provided by Local Authorities are financed by transfers from the Central and/or Provincial Governments or from revenue generated by the Local Authorities. The procurement procedure in the Local Authorities is generally guided by the system that is universal to all state entities. Nevertheless the difference is that Local Authorities are legally an incorporated body that has a legal identity and status of an independent unit, hence the procurement procedures can only be supervised and guided not mandated and enforced. Local Authorities are responsible for most of the medium to small scale infrastructure development activities that are taking place at village and city levels including improving thoroughfares, markets, crematoriums, parks etc. In addition, there are many services that are delivered to citizens including waste management, libraries, free clinics, recreation facilities, which are procured by the councils independently.

In terms of procurement, currently there are two systems that are being followed i.e. direct award and tender process to procure goods and services and both these methods are done with the approval of the councils. As per the 19th amendment to the Constitution, chapter XIXB a "Procurement Commission" was established and accordingly per clause number 156 (H) the Commission is vested with the powers to formulate fair, equitable, transparent, competitive and cost effective procedures and guidelines, for the procurement of goods and services, works, consultancy services and information systems by government institutions and cause such guidelines to be published in the Gazette and within three months of such publication, to be placed before Parliament."

Therefore, under the purview of the "Procurement Commission" it is essential to develop guidelines for Local Authorities to ensure that a transparent and accountable procurement system is implemented. In addition, this guideline needs to provide space for suitable members including representatives from Civil Society to represent in procurement committees established in the councils to minimize malpractices and to be accountable for total procurement processors.

Transpar	Transparent and Accountable Procurement System for Local Authorities in Sri Lanka			
Lead Agency Local Government Authorities		Local Government Authorities		
Other Actors Government		Ministry of Provincial Councils and Local Government &		
		Procurement Commission		
Civil Society, Private		Federation of Sri Lankan Local Govt. Authorities		
Sector				
Issues to be Ad	<b>Issues to be Addressed</b> Local authorities are responsible for procurement of			
		goods and services that are essential to provide optimum		
		services to their constituencies. Often it is noted that		

	public funds are wasted due to malpractices and corruption.		
Main Objective	To establish a transparent and accountable procurement system for local authorities		
OGP Challenge	Improving public public resources.	integrity. More effe	ectively managing
OGP Principles	Transparency	Accountability	Public Participation
Milestones to Fulfil the Commitment	New or ongoing:	Start Date:	End Date:
1. Guide Lines prepared by FSLGA for Municipalities, Urban Councils and Pradeshiya Sabhas are reviewed by a committee consisting of Procurement Commission, FSLGA, and Ministry of Local Government and representatives from Civil Society	New	August 2016	
<b>2.</b> Incorporate required amendments to the reviewed Procurement Guidelines	New	Nov 2016	Dec 2016
3. Approval obtained from "Procurement Commission and Ministry of Local Government on the final guidelines	New	Jan 2017	Sep. 2016
<b>4.</b> Gazetting out the relevant procurement guidelines and approval from Parliament for the same.	New	Jan 2017	March 2017
<b>5.</b> Government to publicise the procurement guides through mass & social media and make copies of the same available for the public at the local authorities/councils.	New	Jan 2017	
<b>6.</b> Printing and distribution to the councils	New	Feb 2017	March 2017
7. Creating awareness among all Local Authorities, Commissioners offices of Local Govt. and Assistant Commissioners of Local Govt. (In collaboration with Sri Lanka Institute for Local Governance)	New	April 2017	Nov. 2017
8. Publicly disseminating the guidelines through websites and through display boards in all Local Authorities	New	April 2017	Nov. 2017
9. Implementation and Monitoring the New System – by all Local Authorities (Monitoring by Commissioners/Assistant Commissioner office of Local Govt.) and civil societies through 'citizens report cards'.	New	Jan 2018 onw	vards
<b>10.</b> Establish a transparent grievance redress mechanism to be operative in 3 concurrent forms – online, a telephone hotline and through an ombudsperson in all three languages	New	June 2017	

Indicator	In Feb 2017 – three manuals Procurement Manuals published. In March 2017 – 335 Local Authorities and 9 Commissioners offices and 25 Assistant commissioners offices received the new manuals In Nov 2017 – Secretaries and Commissioners of 335 Local Authorities and 9 commissioners and 25 Asst. Commissioners are aware of the new procurement guidelines. In January 2018 – all 335 local authorities are following the recommended guidelines.
Risks and Assumptions	Assumptions - Councils are reached as per the schedule prescribed above, for training - Adequate resources are available to publish, and building capacities of commissioners and secretaries of the councils Frequent staff changes are not happening in councils and trained staff remains in the councils Commissioners and secretaries are committed to follow the guidelines - New Council chairpersons agree to adhere to the recommended methods Proper monitoring is being carried out b the assistant commissioners and commissioner's offices to ensure that the guidelines are followed and necessary corrective actions are taken for councils that are not following the recommendations.
	Risks  - Delay in reviewing the manuals by the responsible institutions due to other exigencies.  - Adequate resources are not available with the partner institutions who are responsible for outreach.  - Frequent staff transfers  - New councillors and chairpersons may need time to comprehend the systems hence may fall in line with the recommended methods.  Announcement of elections and other external dynamics.

#### THEME: WOMEN

Commitment 1: Annual Work Plan of the Ministry of Women and Child Affairs to include a transparent and accountable process to implement selected Convention on Elimination of all forms of Discrimination Against Women (CEDAW) Concluding Observations.

Sri Lanka ratified CEDAW in 1981. Upon ratification, Sri Lanka has an obligation to report to CEDAW every 4 years. At the last periodic state review in 2011, where Sri Lanka was reviewed, CEDAW issued numerous concluding observations to Sri Lankan government. As a state party, Sri Lankan government is obliged to follow up on the concluding observations.

In the framework of this commitment, the Ministry of Women and Child Affairs will follow upon specific concluding observations on selected areas; Personal Law reforms, gender equality in state land distribution, non-discrimination in formal and informal employment sector. Consultations with community will increase accountability of the ministry of Women and Child Affairs to the public and will allow women's networks to directly participate in improving public services and increasing public integrity.

As an end result the government is to take concrete actions with the accountability to implement concluding observations with the inclusion of a transparent process and civilian participation. The progress made by such an implementation could be reported as our government's progress at the next state review.

Responsible Agency: Ministry of Women and Child Affairs and Civil Society Organizations

Timeline: July 2016- August 2018

Annı	Annual Work Plan of the Ministry of Women and Child Affairs to include a transparent and accountable process to implement selected CEDAW Concluding Observations.				
Lead Agency Ministry of Women and Child Affairs					
Other Actors	Government	National Committee on Women, Ministry of Land, Ministry of Justice			
	Civil Society, Private Sector	Interest group related CSOs			
Issues to be Addressed		There has been little follow up on the CEDAW 2011 Concluding Observations after the state review. Incorporating the implementation of selected concluding observations into the annual work plan of the Ministry will ensure a transparent and a systematic process of follow up which involves interested civil society			

	organizations. This will also ensure better coordination between different Ministries to implement the concluding observations. The different Ministries will be held accountable to ensure the operationalization of the concluding observation.			
Main Objective	Affairs in Personal Lav	w reforms, gender equ	ry of Women and Child ality in state land nd informal employment	
OGP Challenge	Improving Public Serv	vices, Increasing Public	Integrity	
OGP Principles	Transparency	Accountability	Public Participation	
Milestones to Fulfill the Commitment	New or ongoing:	Start Date:	End Date:	
Personal Law Reforms				
1. Report on divisional secretariat level consultations with Muslim and Tamil community to elicit their views.	New	Sep 2016	Dec 2016	
2. Report on consultations with lawyers, judges, religious leaders to elicit their views made available to the public.	Ongoing	Sep 2016	Dec 2016	
<b>3.</b> Law on certificate of absence passed	New	Aug 2016	Nov 2016	
<b>4.</b> Send the Cabinet paper on the findings of # 1 and # 2 reports to the Cabinet for follow up implementation by the Ministry.	New	Jan 2017	Feb 2017	
5. Quarterly meetings of the Committee comprising of Ministry reps and CSOs to monitor progress and to promote transparency in the process by the Ministry providing an update on the status of the suggested amendments	New	Sep 2016	Aug 2017	
<b>6.</b> Amendments to Personal Laws in Parliament	New	Mar 2018	Aug 2018	
Gender equality in state land distribution				
1. Draft Land Development Ordinance amendment is presented in Parliament	New	Mar 2017	Apr 2017	

<ul> <li>2. Inter-Ministerial meeting held with the participation of AG's Department and interested CSOs on joint ownership in state land distribution.</li> <li>3. Quarterly meetings of the Committee comprising of Ministry reps and CSOs to monitor progress on #1 &amp; #2</li> </ul>	New New	May 2017 Mar 2017	Aug 2018
Non-discrimination in formal ar	nd informal	employment sector	
1. Prioritize thematic areas from CEDAW concluding observations on employment	New	Oct 2016	Nov 2016
2. Publishing information on gender discrimination in selected thematic areas in formal and informal sector employment for greater transparency and reporting data in open data format	New	Dec 2016	May 2017
3. Public consultation with civil society to Propose guidelines on protection of women in the formal and informal employment sector	New	June 2017	Aug 2018
<b>4.</b> Quarterly meetings of the Committee comprising of Ministry reps and CSOs to monitor progress on #3	New	Dec 2016	Aug 2018
5. Sharing progress of the OGP commitment on Concluding Observations with CSOs and other relevant stakeholders.	New	June 2018	June 2018
Indicator	Minutes of quarterly meetings of the Committees established to monitor progress.		
Risks and Assumptions	It may be necessary to have sufficient funding.		

#### THEME: WOMEN IN POLITICAL GOVERNANCE

## Commitment 1: Strengthening Women Participation in the political decision making process at the local level

The Sri Lankan Constitution commits to gender equality and non-discrimination and recognizes affirmative action to bring about positive changes. These commitments are enshrined in the Women's Charter of Sri Lanka (1993) and the National Plan of Action for Women (1996) that reflect Constitutional commitments as well as international commitments to CEDAW. Despite these commitments to gender equality, women's participation in politics is still at a 6% low level in the national and local government.

In the South Asian region, Sri Lanka presents a sorry picture with all the peer countries reporting better ranks globally as depicted below<sup>6</sup>:

<b>Countries in SA</b>	Percentage	Place
Nepal	29.5%	47th
Afghanistan	27.7%	50th
Pakistan	27.7%	83rd
Bangladesh	20%	87th
India	12%	141st
Bhutan	8.5%	163rd
Maldives	5.9%	173rd
Sri Lanka	5.8%	$175^{th}$

The Beijing +20 Review<sup>7</sup> of the situation in Sri Lanka makes the following observation regarding women in politics. "It is possible to identify many forms of political participation in Sri Lanka, ranging from voting and contesting at elections to attendance at political meetings and rallies, membership in political organizations, participation in political strikes and demonstrations, as well as participation in unconventional and illegal activities like terrorism. Women make up half of the electorate in Sri Lanka as in most countries around the world and have the right to vote going back to the early 20th century. Yet women's representation in the decision making sphere of politics, namely in political representation, remains woefully low despite years of activism. According to the latest statistics women's representation in politics is less than six percent at all levels, national, provincial and local. This low level of women's representation has always been seen as a conundrum in a country which has performed well on other indicators on women such as education and health".

In 2016 the law pertaining to Local Government was amended to include a 25% mandatory quota for women.

<sup>&</sup>lt;sup>6</sup> Inter Parliamentary Union (as on June 1, 2016). http://www.ipu.org/wmn-e/classif.htm

<sup>&</sup>lt;sup>7</sup> http://countryoffice.unfpa.org/srilanka/drive/CENWOR-BPFAReport2015-.pdf

Responsible Agency: Election Commission

*Timeline:* June 2016- March 2017

Strengthening	Women Participation in th	e political decisi	on making proces	s at the local level	
Lead Agency	-	Election Commis			
Other Actors	Government	Ministry of Wom	en and Child Affairs	s, and Ministry of	
		Local Governmen	nt Sri Lanka	-	
	Civil Society, Private	Centre for Policy	Analysis, Women	and Media Collective, Jomen's Research, Sri ation, PAFFREL, Uva	
	Sector	Women NGO Fo	rum, Centre for W	omen's Research, Sri	
		Shakthi Foundati	ion, Maanawa Shak	thi Foundation	
Issues to be Ado	dressed		•	men candidates in	
		elections to	the local govern	nment by widely	
		publicizing salid	ent features of the	Local Government	
		Amendment Bil	l.		
				capacity to enter	
		•		the years through	
				ool of women ready	
				and raise awareness	
		among political	parties to select tra	nined women.	
				1.1	
				andidates (men and	
		_	-	by the Election	
Main Ohiastina			cluding profiles of t		
Main Objective		To ensure the nomination and election of qualified women to local government authorities through a			
		transparent publicized process followed by political			
		parties.	ncized process iono	wed by political	
OGP Challenge		Increasing Public	· Integrity		
OGP Principles		Transparency	Accountability	Public Participation	
	ulfil the Commitment	New or ongoing:		End Date:	
		New of offgoring.	Oct 2016	Nov 2016	
	en planning on contesting	INCVV	000 2010	1107 2010	
<u> </u>	nent elections brought				
	cate for nominations.				
	es nominate trained	New	Nov 2016		
•	for 2017 local government				
elections					
3. Political partie	es provide financial and	New	Nov 2016	2017	
other support fo	r nominated women to al campaigns under party				
banners	ai campaigns under party				
	paign tracking women's	New	Nov 2016	2017	
	local government from		· · ·	-	
	ontesting to election				
		New	Nov 2016		
_	ofiles of all candidates		1.0, 2010		
	en) released to the public				
ahead of local ele	ections				

Indicator	1. # Trained women nominated to local government			
	2. Commonly agreed criteria for the selection of			
	women for nominations			
	3. Publicly available final list of candidates			
	4. # Trained women elected			
<b>Expected Outcome</b>	Transparent and publicized political party processes of			
	nominating and supporting the contesting of women into			
	local government			
Risks and Assumptions	<b>Risk:</b> resistance from the political parties.			
	<b>Assumptions:</b> It is assumed that the current political			
	environment would prevail as it is until the end of the			
	implementation.			

#### THEME: CORRUPTION

## Commitment: Strengthen the anti-corruption framework to increase constructive public participation

Freedom from corruption is a crucial and inseparable element of open government, and must be approached from the dual perspective of apprehension and prevention. The acknowledgment of the prevalence of corruption in the state sector and elsewhere serves as a necessary precedent to addressing the problem in a comprehensive fashion. A multi-stakeholder approach is necessary to ensure the method of addressing the problem is representative and participatory, while ensuring a strong legislative framework that is compliant with Sri Lanka's UNCAC obligations.

Timeline: August 2016- June 2018

The enact	ment and implementation of the RTI Act		
Lead Agency	Office of the President, CIABOC (Independent Commission)		
Other Actors	FCID, Attorney-General's Department, All organizations and coalitions interested in anti-corruption efforts (Civil Society, Private Sector)		
Issues to be Addressed	<ol> <li>To ensure conformity with the Constitution (Article 156A) and State's UNCAC obligations, including the need for the inclusion of the private sector in the anti-corruption framework as referred to in Milestone 1.</li> <li>To ensure coordination and information sharing among various anti-corruption agencies.</li> <li>Lack of an assessment and the findings to be published on the requirement for a cadre of independent investigators on corruption issues.</li> <li>Lack of a national corruption prevention strategy.</li> <li>Need to regulate political campaign financing including disclosure of donors and resource providers.</li> <li>Inability to disseminate asset declarations available to the public.</li> <li>Address the disconnection in the mandate of corruption investigation and money laundering investigations.</li> <li>The need to amend section 17 of the CIABOC Act to share information between corruption investigation bodies.</li> </ol>		
Main Objective	To strengthen the anti-corruption framework and facilitate tri partite; public, private, civil society oversight and ownership of anti-corruption efforts.		
OGP Challenge	Improve public service deliveries, economical and effective management of state resources, constructive civic engagement in public decision making mechanisms and increase public integrity.		

OGP Principles	Transparency	Accountability	Public Participation
Milestones to Fulfill the	New or ongoing:	Start Date:	End Date:
Commitment			
1. Government to host a national	New	December 2016	
anti-corruption summit			
2. Government to appoint multi-	New	September 2016	June 2018
stakeholder monitoring council			
comprising government officials,			
civil society and private sector			
representatives to monitor the			
implementation of the mandatory			
and non-mandatory			
recommendations (1-15) as found in			
Sri Lanka's UNCAC Implementation			
Action Plan.			
3. Government to explore the	New	August 2016	Jan. 2017
inclusion in the new constitution a		3	•
provision to recognize freedom from			
corruption in the Directive			
Principles of State Policy, as an			
element that guides the state in the			
formulation of its policy.			
4.	New	August 2016	August 2016
a) CIABOC to submit a budget of		May 2017	June 2017
its projected expenses for		May 2018	June 2018
preventing and combating		-	
corruption for the year to the			
Ministry of Finance with			
public justifications.			
b) Government to allocate	New	Nov. 2016	Dec. 2016
requested budgetary		Nov. 2017	Dec. 2017
provisions in its annual			
national budget estimates			
with public justifications in			
case of discrepancy.			
c) CIABOC to publicly report on	New	Jan. 2018	March 2018
annual expenditure			
allocations and spending for			
the year 2017, without			
prejudice to on-going			
investigations.			
5.	New	August 2016	Dec. 2016
a) Government to establish an			
ad hoc multi-stakeholder			
committee comprising of			
government, civil society and			
the private sector in			

consultation with CIABOC to			
review the mandates of			
existing corruption			
investigation agencies to			
ensure the avoidance of			
duplication of efforts,			
enhanced information			
sharing (e.g. amendment to			
s.17 CIABOC Act) and			
,			
specialized and independent			
investigations into			
allegations of corruption.			
b) Multi-stakeholder committee	New	Jan. 2017	August 2017
on corruption investigation		, 0	8
agency mandates to publish			
its findings in the public			
domain.			
c) Government and CIABOC to	New	August 2017	June 2018
implement		- C	•
recommendations of the			
multi-stakeholder			
committee on corruption			
investigation agency			
mandates and each agency			
to annually publicly report			
on instances of duplication.			
d) Civil society to publicly	New	August 2017	June 2018
monitor progress of	11011	Tiagast 2017	julie 2010
implementation of the			
findings of such committee.			
6. Government to amendment the	New	Jan. 2017	Dec. 2018
election laws to include a disclosure	14000	jan. 2017	DCC. 2010
(declarations register) of the			
quantum and sources of campaign			
contributions. 7.	New	Can 2016	March 2017
	New	Sep. 2016	March 2017
a) CIABOC will initiate and communicate to the			
president's office legislative			
amendments for the			
repealing of sections 7(4),			
7(5) and 8 of the Declaration			
of Assets and Liabilities Act			
to allow publication and			
dissemination of information			
obtained through a request			
for such declaration of assets			
and liabilities.			

b) Government to table and enact legislation referred to in Milestone 7(a).	New	March 2017	June 2017
8.  a) CIABOC to initiate legislative amendments to broaden CIABOC's scope to include the offence of 'money laundering' where the predicate offences fall under CIABOC's mandate (in line with UNCAC Article 14).	New	Jan. 2017	March 2017
b) Government to table and enact legislation referred to in Milestone 8(a).	New	April 2017	July 2018
c) CIABOC to publish statistical data on money laundering cases, without prejudice to on-going investigations (number of cases, outcomes of closed cases, etc.)	New	Jan. 2018	June 2018
9. CIABOC to establish Inter-agency Corruption Prevention Council, which, in consultation with civil society and the private sector, will be in-charge of the overall corruption prevention drive in Sri Lanka. The council will facilitate the input of state, private sector and civil society to develop a two- year corruption prevention action plan. This action plan will assign implementation goals across the state, private sector and civil society to undertake to:  a) Mainstream corruption prevention across public agencies, b) Ensure clear oversight roles as well as monitoring & evaluation, c) Provide sufficient resources for corruption prevention, d) Base the prevention action plan on a holistic and robust assessment	New	Jan. 2017	June 2018

of the anti-corruption system (e.g National Integrity System Assessment), e) Allow for meaningful participation by non- state actors, particularly civil society in the design of the action plan	
10. Government to introduce a	New October 2016 Sep. 2017
declaration /oath of zero-tolerance for corruption to be displayed prominently in the entrances of all state offices with the contact details of the CIABOC complaints hotline.	
Indicator	New legislation
	<ul> <li>Corruption prevention action plan finalized</li> </ul>
	Multi-stakeholder consultations     Interaggner Computing Proposition Council appointed
	<ul> <li>Interagency Corruption Prevention Council appointed</li> <li>Declaration/oath of zero-tolerance for corruption</li> </ul>
	published in each state office
Risks and Assumptions	Assumptions:
	<ul> <li>Corruption will be tackled with a multi-stakeholder and multi-sectoral approach</li> <li>Government agencies will be open to enhanced inter and intra collaboration and information-sharing</li> <li>Independent Commissions share and support Government commitments</li> <li>Risks:</li> </ul>
	<ul> <li>No clear line Ministry</li> </ul>
	<ul> <li>Commitment to the status quo and inherent resistance to reform.</li> </ul>

#### THEME: RIGHT TO INFORMATION

#### Commitment 1: The enactment and implementation of the RTI Act

The legal recognition of the citizens' Right to Information and an effective mechanism whereby they are able and empowered to access such information is essential to create a culture of transparency and accountability in governance, and to encourage civic participation therein. It also serves as a tool for the systematic elimination of corruption. It balances the power of the people against the concentration of power in public authorities. The components of a democracy - such as representation, accountability, and participatory decision-making - are facilitated by the introduction of a dynamic RTI framework.

Timeline: August 2016- June 2018

Commitment 1: The enactment and implementation of the RTI Act				
Lead Agency		Ministry of Parliamentary Reforms and Mass Media		
Other Actors	Government	Presidential Secretariat, Ministry of Public Administration and Management, Right to Information Commission, Sri Lanka Judges' Institute and state media		
	Civil Society, Private Sector	Thematic-related CSOs (e.g- Health, Corruption, Education, Empowerment of Women, etc)		
Issues to be A	ddressed	Resources need to be allocated and the State has to roll out the entire RTI infrastructure.		
		Systems (including ICT) have to be developed for record management, reporting, proactive disclosure and responding to requests.		
		Public Authorities and their respective officials have to be trained and sensitized to the principles and processes of RTI.		
		This includes ensuring the autonomy of appointed Information and Designated Officers.		
		There is an ongoing need for the government to engage in public awareness campaigns to ensure that citizens are equipped to utilize the established RTI mechanism.		

Main Objective	To strengthen anti-corruption framework and facilitate tri partite;			
OGP Challenge		Improve public service delivering economical and effective management state resources, constructive cinengagement in public decision make mechanisms and increase public integrit		
OGP Principles		Transparenc	Accountability	Public
OGI TIMEIPIES				
Milestones to Ful	fill the Commitment	New or ongoing Commitmen t	Start Date:	End Date:
a) Ministr media being p	ry in charge of the subject of mass to ensure RTI requests can commence processed from within 6 months of the er certifying the RTI Act	New	August 2016	February 2017
including their staff	nent and training of key RTI actors, Information Commissioners and f and the Information Officers tutional council to appoint RTI ission	New	August 2016	September 2016
and/or Terms	ry in charge of the subject of mass media the Commission to develop the initial of Reference for Information Officers and ated Officers	New	August 2016	September 2016
to cor Ministr Design their c themes • Va • Re • Pro	ry in charge of the subject of mass medianduct 4 training programmes for all ry-level Information Officers and ated Officers for the performance of duties under the Act on the following s: lue of RTI and their role ceiving and responding to requests pactive disclosure cords-management		October 2016	August 2017

	d)	Ministry in charge of the subject of mass media to facilitate training of RTI Commissioners and Commission staff by resource persons from RTI Commissions in comparable jurisdictions		November 2016	June 2018
	e)	Ministry in charge of the subject of mass media to sensitize and train public authorities — In order to change the mind-set of secrecy to one of civic participation, accountability and assistance to citizens	New	August 2016	June 2018
3.	Re: a)	source Allocation, Procedures and Processes  Ministry in charge of the subject of mass media  to appoint an RTI implementation co-ordination  officer	• •	August 2016	September 2016
	b)	RTI implementation co-ordination officer to examine & implement international best practices on procedure and processes of RTI implementation.	New	September 2016	October 2016
	c)	RTI Commission to publish rules in the Gazette as per the provisions of the Act including details of information to be provided free of charge.		October 2016	November 2016
	d)	RTI Commission to publish record management guidelines for public authorities	New	November 2016	January 2017
	e)	Ministry in charge of the subject of mass media to Gazette regulations as per the provisions of the Act	New	August 2016	October 2016
	f)	Ministry in charge of the subject of mass media to request the Ministry of Finance to include RTI resource allocation in the provisional and annual national budget		August 2016	August 2016
	g)	Presidential Secretariat to develop the Government Information Centre Helpline (GIC -1919) into the main voice-based trilingual central RTI request portal, which would transmit requests in writing to relevant Public Authorities for response.	New	August 2016	December 2017

		h)	Ministry in charge of the subject of mass media to facilitate the development of a system that allows for the tracking, monitoring and reporting of RTI requests analytics.		August 2016	December 2017
		i)	Parliament to amend Official Secrets Act No. 32 of 1955 and the Establishments Code for RTI compliance – Ensure contradicting secrecy or similar provisions are amended in line with RTI framework	New	August 2016	August 2017
4.	<b>Ra</b> i a)	Mi col col tar	g Public Awareness nistry in charge of the subject of mass media, in laboration with other relevant state actors, to nduct at least 3 media awareness campaigns geted at 3 categories: the general public, social elfare recipients and women	New	February 2017	January 2018
	b)	col coi the	nistry in charge of the subject of mass media, in llaboration with other relevant state actors, to nduct a targeted public awareness campaign for ematic training on the use of RTI in diverse fields civil society	New	February 2017	January 2018
	c)	RT arc	vernment to allocate one-hour weekly slot for an I show on a State electronic media – Discussion ound key RTI cases, activists, accomplishments, bates, etc		August 2017	June 2018
	d)	COI	vernment to ensure publication of RTI-related ntent in State newspapers in Sinhala, Tamil and glish fortnightly.		August 2017	June 2018
5.	Pro a)	Eadis pu pu be	ive Disclosure check Ministry and public authority to proactively close and update in a manner accessible to the blic, an annual inventory of documents to be blicly available, and the information required to reported to the RTI Commission under Section 2) and Section 10 of the RTI Act.	New	February 2017	June 2018

b) Each Ministry and public authority to publish and update information made public as per Milestone 5(a) on their respective website.		February 2017	June 2018
Indicators	■ Inf € ■ RT v € ■ Co	TAct enacted formation officers every state public auditoring for the control of	uthority od in accordance the RTI law in uthority ng to the
Kisks and Assumptions	Assumptio	The RTI Act more open an disclosure of gov Sufficient resou for the effective RTI framework  Above changesignificant shift in processors.  Implementation within six month Public service disclosing inform	d transparent ernance. arces allocated rollout of the ge requires and is not achieved s is resistant to